

Scrutiny Standing Panel Agenda



Children Services Task and Finish Panel Monday, 28th March, 2011

Place: Committee Room 2, Civic Offices, High Street, Epping

Time: 5.30 pm

Democratic Services Officer: Adrian Hendry, Office of the Chief Executive
Tele: 01992 564246 Email: ahendry@eppingforestdc.gov.uk

Members:

Councillors Mrs L Wagland (Chairman), Ms R Brookes, Mrs P Brooks, Mrs T Cochrane, Mrs R Gadsby, Ms J Hedges and J Knapman

1. APOLOGIES FOR ABSENCE

2. SUBSTITUTE MEMBERS (COUNCIL MINUTE 39 - 23.7.02)

(Assistant to the Chief Executive) To report the appointment of any substitute members for the meeting.

3. DECLARATIONS OF INTEREST

(Assistant to the Chief Executive). To declare interests in any items on the agenda.

In considering whether to declare a personal or a prejudicial interest under the Code of Conduct, Overview & Scrutiny members are asked pay particular attention to paragraph 11 of the Code in addition to the more familiar requirements.

This requires the declaration of a personal and prejudicial interest in any matter before an OS Committee which relates to a decision of or action by another Committee or Sub Committee of the Council, a Joint Committee or Joint Sub Committee in which the Council is involved and of which the Councillor is also a member.

Paragraph 11 does not refer to Cabinet decisions or attendance at an OS meeting purely for the purpose of answering questions or providing information on such a matter.

4. NOTES OF THE LAST MEETING (Pages 3 - 8)

To agree the minutes from the last meeting of this Panel, held on 25 January 2011.

5. TERMS OF REFERENCE (Pages 9 - 10)

(Chairman/Lead Officer) To note the attached Terms of Reference. The Panel are asked to review the document at each meeting.

6. DISCUSSION WITH ECC

To engage in a discussion and a Q&A session with ECC Councillor Ray Gooding, Deputy Portfolio Holder for Schools, Children and Families and a West Children's Commissioning and Delivery Board member and Wendi Ogle-Welbourn, Director for Commissioning, Schools, Children and Families.

7. ANY OTHER BUSINESS

8. DATE FOR NEXT MEETING

To agree a date for the next meeting of this Panel if required.

Agenda Item 4

**EPPING FOREST DISTRICT COUNCIL
NOTES OF A MEETING OF CHILDREN SERVICES TASK AND FINISH PANEL
HELD ON TUESDAY, 25 JANUARY 2011
IN COMMITTEE ROOM 1, CIVIC OFFICES, HIGH STREET, EPPING
AT 7.00 - 8.30 PM**

Members Present: Mrs L Wagland (Legal and Estates Portfolio Holder) (Chairman), , Ms R Brookes, Mrs P Brooks, Mrs T Cochrane and Mrs R Gadsby

Other members present:

Apologies for Absence: Ms J Hedges

Officers Present J Chandler (Assistant Director (Community Services and Customer Relations)) and A Hendry (Democratic Services Officer)

13. SUBSTITUTE MEMBERS (COUNCIL MINUTE 39 - 23.7.02)

The Panel noted that there were no substitute members.

14. DECLARATIONS OF INTEREST

No declarations of interest were made.

15. NOTES FROM THE LAST MEETING

The notes from the meeting held on 5 November 2010 were agreed as a correct record.

16. EXCLUSION OF PUBLIC AND PRESS

RESOLVED:

That, in accordance with Section 100(A)(4) of the Local Government Act 1972, the public and press be excluded from the meeting for the item of business set out below as it would involve the likely disclosure of exempt information as defined in the paragraphs of Part 1 of Schedule 12(A) of the Act indicated and the exemption is considered to outweigh the potential public interest in disclosing the information:

<u>Agenda Item No</u>	<u>Subject</u>	<u>Exempt Information Paragraph Number</u>
6	Update on West Children's Commissioning and Delivery Board	3

17. UPDATE ON FURTHER REVIEW OF WEST CHILDREN'S COMMISSIONING AND DELIVERY BOARD (PREVIOUSLY WEST ESSEX CHILDREN'S TRUST BOARD)

The Chairman and the Assistant Director Community Services advised the Panel that they had attended a meeting of the West Essex Children's Commissioning and

Delivery Board on 20 January 2011. Prior to this meeting, the Assistant Director had been part of a Task and Finish group looking at the Board's functions and specifically what had worked well and what hadn't.

This group was made up of representatives from a range of partners and the discussion had been frank and honest. In terms of strengths, it was agreed that there was a willingness amongst the Board to improve children's and young people's services, but noted that the Board had not been effective in doing this. The key concerns raised at the group had been the lack of influence that the Board had at Essex level, and particularly in relation to commissioning in Essex. It was also agreed that as financial resources were only available from NHS and ECC, the two largest organisations, they determined the commissioning rather than it being a partnership agreement. It was noted that the District's had a very good understanding of the gaps in provision, based on local intelligence and the most effective methods of delivery and that these views should be represented through the Board at Essex meetings.

The Board was also far too large which prevented any decision making and effectiveness. A series of recommendations were put forward to address the issues discussed, including: a proposal to reduce membership of the Board, keep it district focused, ensure that the local Board kept in touch with ECC and that all Board members be kept aware of current undertakings and proceedings.

At the meeting on 20th January the proposals had been put forward and although a couple of Board members had contested the proposed membership reductions the proposals had been well received. It was reported that the membership was now down from 40 to just 19. There were concerns that there should not be providers of services as well as a commissioner of services on the same Board; so the providers would now not attend. District Members would no longer be on the Board, but would be representatives on key focus groups. The District Commander of Police and the Essex Probation Service representative would remain on the group.

The Task & Finish group also looked at the frequency of the meetings, noted that a Business Management Group would be established to sit as a small group beneath the Board and that time limited focus groups were also to be established. All the above were agreed apart from the membership. However, it was noted that the Board would be facing a range of challenges due to the significant reductions in funding available across Essex. However, if the Board was to become the 'real' commissioning board for West Essex, this would be a more satisfactory way of doing it and ECC were finally getting the message.

The Assistant Director then updated the Panel on Children and Adolescent Mental Health Services. This was one of the priorities of the West Essex Board, part of their four tier provision, from mainstream children to those 'in crisis'. The four tiers of this service were broken down as:

- Tier 1 Providing low level mental health support;
- Tier 2 Specialist practitioners helping individual children;
- Tier 3 Specialised multi-disciplinary services; and
- Tier 4 High intensity level services.

A high percentage of mental health issues are found with children living in deprivation and disadvantage, although certainly not all. In Essex, around 30,000 young people fall within tier 1 and 2 services. There was still an unmet need in Essex and significant budget cuts due to come from the government would increase these. The problems that would be encountered within tier 1 would be a complete lack of

resources to provide locally delivered interventions and funding for the necessary structures to ensure effective collaboration between schools. Within tier 2 there was £3.2 million available across Essex through area based grants. For tier 3 there was £15million available. This was for high intensity one to one support which was very expensive. Under tier 4 there was only £1million available. The Panel noted that there were 6,000 individual contracts under tier 1 services; 5,000 under tier 2; and about 120 in tiers 3 and 4 across Essex.

There were examples of shipping children to care homes outside Essex, some as far away as Hull.

It was also noted that there was an increase in severe mental health problems, but the only figures available were from 2005-08. The reduction in the early intervention budget (Tier 1) was very important and the Panel was not sure what the consequences would be, as tiers 1 and 2 were essential for early intervention and to prevent individual problems from getting worse.

18. ESSEX COUNTY COUNCIL REVIEW OF YOUTH SERVICES PROVISION

The Assistant Director Community Services, Julie Chandler, advised that a report had gone to the ECC Cabinet who had agreed a £7 million reduction from Essex Integrated Youth Services Budget. This will mean a reduction in provision of youth services for this district and as a result it may mean the closure of one youth centre.

19. LOCAL PRIORITY FUND FOR YOUNG PEOPLE AND POTENTIAL REDUCTIONS IN LOCAL FUNDING

Noted that EFDC would lose the 'Match' funding for Dads and Children initiative, but that this had already ceased to operate. All other LPF projects would continue to be funded through to the need of their contracts.

20. POTENTIAL IMPACT OF REDUCED LEVEL OF LOCAL PROVISION FOR YOUNG PEOPLE

The Panel noted that added to the youth services cuts, funding currently provided towards reducing 'NEETs' (Not in Education, Employment or Training) would be reduced in 2011/12. This was because the District was not now as priority due to the success in reducing and maintaining the numbers of young people falling within NEET.

The impact of the withdrawal and reductions in funding available to the district for provision of young people's activities could be a significant increase in anti social behaviour and youth nuisance, an increase in cases of child protection and in the long term, the need for significantly higher levels of funding needed to deal with the fall out in this provision.

The Panel suggested that these were core front line services and wondered why the budget had been cut. Questions needed to be asked about alternative funding and how could this be addressed.

21. FUTURE FUNDING OF CHILDREN'S AND YOUNG PEOPLE'S INITIATIVES

It was suggested that:

- There was a need to look at alternative funding opportunities by applying for grants etc.;
- There was also a need to work in partnership with the voluntary sector to attract funding streams inaccessible to the Council.
- Local people would need to put in their time and money into keeping their local services going, but where would the energy and enthusiasm come from to contribute to this “big society” as most people work and have little spare time;
- Securing funding was very difficult, partner agencies needed to know the right ‘jargon’ words to use in their applications. They needed people with experience to support them, and that this support would need to come from the Council;
- The funding cuts needed to be explained to local residents and that if they still wanted the same level of local provision they would need to take responsibility for some of the smaller areas of funding;
- Our recommendations for Children Services would be to maintain services to keep the NEETs levels down;
- Perhaps we need to up our profile and publicise this need with the local press;
- The police did not have the funding for Paso’s to keep up their profile in the community; Officers should identify priorities on what could be reinstated, in case funding could be found and Should be mobilised and ready to apply for funding to support local health and well being initiatives when NHS funding is devolved to local GP’s.
- The Panel would like to express their concern in the reduction in youth services although this had been covered in the officer’s letter to the ECC Portfolio Holder sent at the end of last year (copy as distributed at the meeting)

22. FUTURE GP COMMISSIONING OF HEALTH IMPROVEMENT SERVICES FOR CHILDREN AND YOUNG PEOPLE

It was noted that:

- The Panel commented that the Council should look at fostering greater co-operation with GPs.
- Community Services Officers were already developing ‘model packages’ of work to present to GP’s for local commissioning. These would include projects such as the Trampolining programme for children with low self esteem and confidence.
- The NHS was not sure as yet how GP services were going to work.

23. INVITATION TO ESSEX COUNTY COUNCIL TO MEET WITH PANEL FOR QUESTION AND ANSWER SESSION

The Panel agreed to invite ECC Councillor Ray Gooding and appropriate officers to their next meeting. They would like to formulate most of their questions beforehand and let Essex representatives have advance knowledge of them so they could prepare detailed answers.

24. REVIEW TERMS OF REFERENCE AND WORK UNDERTAKEN BY PANEL TO DATE

Terms of Reference:

1. The Panel would need to pull together their information gathered so far.
2. This had essentially been done and needed to be put together for the final report.
3. This was still a work in progress and the final outcome would not be known until after April 2011.
4. This had essentially been done and needed to be pulled together for the final report.

The panel also needed:

- to raise their concerns about funds for tiers 1,3 and 4;
- an assessment of what funding the Council would have;
- to secure resources from other funding streams if possible; and
- to assess partnership working with voluntary groups.

25. TIMETABLE FOR PRODUCTION OF REPORT FOR OVERVIEW AND SCRUTINY COMMITTEE

A draft report needed to be done before the Panel met with the Portfolio Holder from ECC and then to amend it after that meeting had taken place.

26. DATE OF NEXT MEETING

Julie Chandler to arrange a meeting with ECC Councillor Gooding and Officers for some time in March. New meeting date to be circulated to members when known.

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Origin:

The Cabinet at its meeting on 8 March 2010 considered a report about Essex Children's Trust. The Children's Act 2004 provided the legal underpinning for the national framework established by "Every Child Matters: Change for Children" with District Councils having a duty to cooperate in the making of arrangements to improve well being for children and young people 19 years or under. The most specific duty is to safeguard and promote the welfare of children alongside the more general "duty to cooperate" within Children's Trust arrangements.

At the inaugural meeting of the Essex Children's Trust Partnership Board on 27 November 2009 it had been agreed that a Memorandum of Agreement be entered into by all the constituent partners with the aim of demonstrating a commitment to a shared approach and to get all the partners working together to achieve common objectives.

The Cabinet decided that the Memorandum of agreement should not be signed as it did not appear to be clear, concise and contain specific proposals to safeguard the welfare of children or an assurance that Essex County Council would embrace best practice. The cabinet expressed the view that the emphasis appeared to be on bureaucracy rather than results, with as much responsibility as possible delegated to the borough and district councils. The Cabinet also requested that a Task and Finish Scrutiny Panel should be established to examine the Council's approach to Children's Services and its provision throughout the District.

At its meeting on 15 April 2010, the Overview and scrutiny Committee agreed that a Task and Finish Scrutiny Panel should be established to examine the Council's approach to Children's Services and its provision throughout the District and to review the provision of the Essex County Council Youth Service within the District.

Terms of Reference:

1. To review the purpose, operation and effectiveness of Children's Services in Essex and the new Essex structure.
2. To review current provision of children's and young people's services in the District including identifying the level of activity directly provided by the Council and the key responsibilities devolved to the Council under the Children's Trust arrangements.
3. To review the provision of Essex County Council Youth Services in the Epping Forest District, seeking to identify future needs and how these can best be met by the various Agencies involved in the delivery of Young People's Services.
4. To review current arrangements for Safeguarding and Promoting the Welfare of Epping Forest's Children, seeking to identify communication pathways and effectiveness of information sharing, including:
 - the Council's own policies and procedures;
 - West Essex Stay Safe Group;
 - ECC Stay Safe Group, and,
 - Essex Safeguarding Children Board

CHILDREN SERVICES TASK AND FINISH PANEL: TERMS OF REFERENCE

Aims and Objectives:

To gather evidence and information in relation to the topics through the receipt of data, presentations and by participation in fact finding visits;

To consult with Partners, Agencies, Stakeholders and Users of the services under review, to establish key issues and future need;

To evaluate all relevant facts in relation to the topics under review in an objective way and to produce recommendations for future action accordingly;

To establish whether there are any resource implications arising out of the topics under review and advise Cabinet for inclusion in the Budget Process 2011/12; and

To report back to Overview and Scrutiny Committee at appropriate intervals and to submit any final reports in the proposed Corporate Format for consideration by O & S, the Cabinet and Council.

TIMESCALE	ESTIMATED	ACTUAL
Commencement	September 2010	September 2010
<u>Finish</u> 1. Interim report to include any budgetary items for the next budget round. 2. As a time limited review - to end by April 2011.	By December 2010 (if needed). April 2011	Officers to consult Finance to establish if the Panel should put an interim bid for next years budget round.